## The Grasslands of the West

## THEODORE A. NEUBAUER

Soil Conservationist, Soil Conservation Service, Arlington, Virginia

The grasslands of our country are becoming increasingly important to the national agricultural economy. The present trend is toward increasing the acreage devoted to pasture and range for livestock production. In particular, grasslands are of significance to the economy of the Western States - the 17 States located roughly west of the 95 th Meridian. Much of this vast area depends on the range livestock economy. Grazing lands of the West vary widely from the subhumid and grassland plains in the eastern part across the forested mountains and highlands and over the shrubby desert to the Pacific Coast.

Nearly 60 percent of the pasture and range used for livestock grazing in this area is privately owned land. Table 1 shows the areal relationships by States of the different types of grazing land. Of the 728 million acres of pasture and range in these western States, 237 million acres are Federal range and 84 million acres are forest and woodland pasture. The larger portion, 407 million acres or 54 percent of the total, is permanent pasture and range-the figure used in the Conservation Needs Inventory. ${ }^{1}$ The acreage in the first column which is the privately owned
${ }^{1}$ The National Inventory of Soil and Water Conservation Needs was made as a cooperative effort by eight agencies in the U.S. Department of Agriculture. Two reports have been published on this Inventory -"Agricultural Land Resources" AIB 263 and "Basic Statistics," S.B. 317.

[^0]non-Federal pasture and range is shown in Figure 1.

About 84 percent-five acres out of six-of the pasture and range in the U. S. mainland States is in these western States. It is estimated that less than ten percent of this total acreage may be considered as pasture or tame pasture with introduced grass species.

## Procedures

A sample survey in every county was made showing soil, slope, erosion, and other land conditions. County Conservation Needs Committees used these
data after they were expanded to the county area and other applicable information in estimating land use shifts and conservation needs. Going programs in 1958 and certain other guidelines were provided for making these estimates. ${ }^{2}$
This privately and locally owned grassland is land in perennial grasses - generally known as range and pasture, irrigated and dryland. Excluded is all grazing land in the National forests and public domain as well as large privately owned areas with trees and shrubs of more than ten percent canopy. That is, grazing land with ten to 40 percent tree canopy such as mesquite and chaparral land is not included. The definition for range and pasture used for the Inventory is as follows:


Figure 1. Pasture and range on private and non-federal public land, 1958.

Table 1. Pasture and Range by type, region and State, 1959.

| State and Region | Private, Open Perm. Past. \& Range ${ }^{1}$ | State \& Indian <br> Woodland Past. \& Range ${ }^{2}$ | Federal <br> Range ${ }^{3}$ | Total Pasture \& Range |
| :---: | :---: | :---: | :---: | :---: |
|  | 1,000 | 1,000 | 1,000 | 1,000 |
|  | acres | acres | acres | acres |
| North Dakota | 14,224 | 329 | 1,160 | 15,713 |
| South Dakota | 26,700 | 411 | 1,825 | 28,936 |
| Nebraska | 24,579 | 764 | 383 | 27,726 |
| Kansas | 18,405 | 1,040 | 116 | 19,561 |
| Northern Plns. | 83,902 | 2,544 | 3,484 | 89,930 |
| Oklahoma | 15,291 | 7,562 | 259 | 23,112 |
| Texas | 94,161 | 22,151 | 930 | 117,242 |
| Southern Plns. | 109,447 | 29,713 | 1,189 | 140,349 |
| Montana | 43,142 | 4,128 | 15,540 | 62,810 |
| Idaho | 7,766 | 3,518 | 19,076 | 30,360 |
| Wyoming | 28,638 | 578 | 21,130 | 50,346 |
| Colorado | 21,549 | 6,783 | 14,619 | 42,951 |
| New Mexico | 37,637 | 7,710 | 20,104 | 65,451 |
| Arizona | 27,011 | 7,889 | 23,223 | 58,123 |
| Utah | 9,172 | 2,994 | 27,352 | 39,518 |
| Nevada | 7,671 | 700 | 51,492 | 59,863 |
| Mountain | 182,583 | 34,300 | 192,536 | 409,419 |
| Washington | 7,300 | 3,432 | 2,496 | 13,228 |
| Oregon | 10,287 | 5,425 | 20,212 | 35,924 |
| California | 13,546 | 8,973 | 17,010 | 39,529 |
| Pacific | 31,133 | 17,830 | 39,718 | 88,681 |
| Total | 407,062 | 84,387 | 236,927 | 728,376 |

${ }^{1}$ Data from the Conservation Needs Inventory including private, State, local government and Indian land used for grazing.
${ }^{2}$ Major Uses of Land and Water-Agr. Econ. Rept. No. 13, Table 17-Includes forest and woodland pastured in farms and woodland and other non-Federal forest grazed or classified as usable for grazing not in farms. ${ }^{3}$ IBID
"Land in grass or other longterm forage growth that is used primarily for grazing. Pasture and range includes grassland, non-forested pasture, wild hay harvested in States west of the Mississippi River, and other grazing land with the exception of pasture in crop rotation: It may contain shade trees or scattered timber trees with less than ten percent canopy, but the principal plant cover is such as to identify its use primarily as permanent grazing land."

The Inventory portrays the physical conditions of the land and cover as of January 1, 1958.

## Kinds of Land

The sample soil survey provides a picture of the different kinds of land in these western

States. Delineations were made by land use, soil, slope, and erosion. This survey presents a general view on how the land is being used with regard to its capability and what problems are associated with the different kinds of land.

Conversion of the survey data
to the land capability classification indicates a wide difference in the kinds of land used for range and pasture. About 70 percent of the total was in Land Capability Classes VI and VIIland which has "severe or very severe limitations that . . . restrict its use to pasture, range, woodland, recreation, water supply or wildlife food and cover" (Table 2). However, nearly one-fifth of all the pasture and range is in Classes I, II and III -land suited for and having no serious limitations for the production of field crops. Also, about nine percent of the range and pasture acreage is in Class IVland that has severe limitation on the kind of crops to be grown or the number of years it will produce a cultivated crop. Very small acreages are in Classes $V$ and VIII.

This then shows that about 109 million acres of the privately owned range and pasture in the western States is land suited for the cultivation of crops, or about 27 percent of the total. It is a significant acreage devoted to this use, particularly since more than two million acres is in Class I land with no limitation of use and suitable for the highest uses.

Considerable variation in the proportion of grassland in Classes VI and VII is evident by geographic regions with about 70 percent of the grassland in these two classes for the 17 western States; the Great Plains had nearly 60 percent while the

Table 2. Pasture and Range by Regions and Capability Classes, 1958

| Region | Land Capability Classes |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | I | II | III | IV | V | VI | VII | VIII | Total |
|  | 1,000 | 1,000 | 1,000 | 1,000 | 1,000 | 1,000 | 1,000 | 1,000 | 1,000 |
|  | acres | acres | acres | acres | acres | acres | acres | acres | acres |
| Southern |  |  |  |  |  |  |  |  |  |
| Plns. | 1,345 | 15,161 | 17,118 | 9,991 | 5,007 | 31,076 | 29,747 | 3 | 109,447 |
| Northern |  |  |  |  |  |  |  |  |  |
| Plns. | 465 | 6,558 | 8,503 | 8,503 | 2,063 | 29,804 | 21,902 | 39 | 83,902 |
| Mountain | 232 | 2,054 | 10,572 | 15,370 | 833 | 82,652 | 68,991 | 68,991 | 182,583 |
| Pacific | 168 | 1,161 | 2,896 | 3,732 | 123 | 13,308 | 9,325 | 423 | 31,130 |
| Total | 2,210 | 24,934 | 45,155 | 36,596 | 8,026 | 156,840 | 129,965 | 2,344 | 407,062 |
| Percent | 1 | 6 | 11 | 9 | 2 | 38 | 32 | 1 | 100 |



Figure 2. Denuded and severely eroded range site which had formerly been in excellent condition.

Table. 3. Dominant problems on pasture and range, 1958
Dominant
Problems
No problem
Erosion
Excess Water
Unfavorable Soil
Adverse Climate
Total
Total Area

| 1,000 Acres | Percent |
| :---: | :---: |
| 2,210 | 1 |
| 217,085 | 53 |
| 15,736 | 4 |
| 128,850 | 31 |
| 43,181 | 11 |
| 407,062 | 100 |

Mountain region was 84 percent. It appears that in the more arid States, less of the high-capability land is used for grassland or proportionately less of the total grassland acreage is used for pastures in these States.

## Conservation Problems

The dominant conservation problems associated with the land were delineated on soil maps of the sample plots for the grassland as well as all the other kinds of lands. Except for 2.2 million acres of Class I grassland which have no problems, all grasslands were delineated into the four different types of conservation problems (Table 3). More than half of the land or 217 million acres has an erosion problem, land that is susceptible to erosion and has had past erosion damage (Figure 2).

The remainder of the land has problems of unfavorable soil, ad-
verse climate and excess water. Nearly 129 million acres of the grassland have unfavorable soil characteristics in the root zone which are the dominant limitations in their use. Adverse climate is the major hazard or limitation in use on 43 million acres of grassland. Poor drainage, wetness, high water table and over-
flow are the dominant hazards on nearly 16 million acres.

Conservation Treatment Needs
In estimating the conservation treatment needs for pasture and range, county committees had several available sources of information. Data on the kinds of lands and problems existing on them were obtained from the soil surveys. Local records and committeemen's knowledge of range and pasture conditions in the counties provided other bases for estimating the amounts of the different kinds of land which had been adequately treated or needed no treatment, and that acreage requiring conservation treatment for maintenance and improvement of the grassland.

Nearly three-fourths of the pasture and range acreage needs conservation treatment or is feasible to treat (Table 4). On the other hand, more than 109 million acres have been adequately treated and are protected from deterioration. About 25 million acres of this total of 417 million acres are expected to move from other uses to grassland by 1975.

Estimates of treatment needs for these grasslands vary widely by regions and States. The largest acreage is in the eight States comprising the Mountain region and the smallest in the three Pacific States. The proportionate acreage needing treatment was only 58 percent for the


Figure 3. Pasture established with Weeping Lovegrass.

Table 4. Pasture and range needing treatment

| State <br> and <br> Region |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: |
|  | Total Area | Not Needing <br> Treatment | Needing Treatment |  |
| North Dakota | 1,000 Acres | 1,000 Acres | 1,000 Acres. | Percent |
| South Daktoa | 14,523 | 5,775 | 8,748 | 60 |
| Nebraska | 25,904 | 9,428 | 16,476 | 64 |
| Kansas | 25,369 | 14,760 | 10,609 | 42 |
| $\quad 19,629$ | 5,776 | 13,853 | 71 |  |
| Northern Plains | 85,425 | 35,739 | 49,686 | 58 |
| Oklahoma | 18,333 | 5,890 | 12,443 | 68 |
| Texas | 97,682 | 11,580 | 86,102 | 88 |
| Southern Plains | 116,015 | 17,470 | 98,545 | 85 |
| Montana | 42,717 | 12,444 | 30,273 | 71 |
| Idaho | 7,420 | 1,343 | 6,077 | 82 |
| Wyoming | 28,571 | 9,536 | 19,035 | 67 |
| Colorado | 22,225 | 5,972 | 16,253 | 73 |
| New Mexico | 38,330 | 11,965 | 26,365 | 69 |
| Arizona | 28,545 | 3,456 | 25,089 | 88 |
| Utah | 9,117 | 1,690 | 7,427 | 81 |
| Nevada | 7,874 | 1,506 | 6,368 | 81 |
| Mountain | 184,799 | 47,912 | 136,887 | 74 |
| Washington | 7,174 | 2,106 | 5,068 | 71 |
| Oregon | 10,391 | 2,480 | 7,911 | 76 |
| California | 12,931 | 3,771 | 9,160 | 71 |
| Pacific | 30,496 | 8,357 | 22,139 | 73 |
| Total | 416,735 | 109,478 | 307,257 | 73 |

Northern Plains and a high 85 percent for the Southern Plains.

The 307 million acres of pasture and range needing treatment are shown in the following three categories of problems (Table 5).
More than half of this acreage is in the Southern Plains where this problem accounted for a fourth of its total acreage. Conversely, it accounted for only eight percent or one-twelfth of the total acreage in the Mountain region. Estimates also show that nearly a third of the cover establishment acreage is needed on the pasture only in the Western States.

Establishment of a plant cover is needed on land that is being converted to pasture and range (Figure 3). Also needed is the re-establishment on grassland having a poor stand or plant cover. This acreage totals nearly 46 million acres or 15 percent of the acreage needing treatment. Included in this acreage is some range land which is infested with
woody and noxious plants.
The plant cover is inadequate on about 84 million acres but can be improved by the addition of minerals, partial seeding, and natural thickening of stand by
deferred grazing or mechanical measures (Figure 3). This acreage is nearly twice that for the establishment of plant cover. This problem accounts for about a fourth of the acreage needing treatment. Percentagewise, the cover improvement problem varied only slightly by regions with more than half the acreage in the Mountain region.

The third category of problems on the pasture and range in the Western States is the protection of the plant cover (Figure 5). The 178 million acres needing this protection accounted for 58 percent of all the pasture and range needing conservation treatment.

Estimates were made of the several problems from which the pasture and range needs protection. Some of these problems are beyond the control of the individual landowner while others can be corrected or alleviated with measures that have proven effective. Probably the important protective measure to keep in effect is adjusting the grazing to the available forage in the face of recurrent periods of drought and low grass production.

About 90 percent of the pas-


Figure 4. With the proper care, range cover can be improved from area on left to that on the right.

Table 5. Pasture and range needing establishment and improvement of plant cover and protection only.

| Region | Needing <br> Treatment |  | Establishment <br> of cover |  | Improvement <br> of Cover | Protection <br> Only |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  | 1,000 | Per- | 1,000 |  | 1,000 | Per- | 1,000 |  |
|  | acres | cent | acres Percent |  | acres | cent | acres | Percent |
| N. Plains | 49,686 | 100 | 7,230 | 15 | 10,630 | 21 | 31,826 | 64 |
| S. Plns. | 98,545 | 100 | 23,650 | 24 | 22,433 | 23 | 52,462 | 53 |
| Mountain | 136,887 | 100 | 11,168 | 8 | 44,075 | 32 | 81,644 | 60 |
| Pacific | 22,139 | 100 | 3,662 | 16 | 6,604 | 30 | 11,873 | 54 |
| TOTAL | 307,257 | 100 | 45,710 | 15 | 83,742 | 27 | 177,805 | 58 |

ture and range needing protection only is in an overgrazed condition (Table 6). Grazing conditions of this land can normally be improved by managing the livestock using the land. About three-fourths of this overgrazed land is in the Mountain and Southern Plains regions.

Protection of the western grasslands against fire hazards is needed on an estimated 69 million acres. Fire control measures such as firebreaks or barriers designed to check or stop uncontrolled fires on rangeland need to be installed for adequate protection. About 70 percent is in the Mountain and Southern Plains regions.

Nearly 30 million acres of these grasslands need protection from the erosion of wind and water. This includes land which is gullied or seriously washed or windblown and requires control measures to prevent further deterioration. Such other measures are good livestock management, location of watering facilities and the protection of vegetative cover in critical areas. More than two-thirds is in the Mountain region.

More than 53 million acres of privately owned pasture and range was estimated to need protection against the encroachment of noxious and woody plants which has destroyed or threatens the grass cover. A large acreage with this encroachment was included with the regular establishment and improvement program. Also, large acreages were classified as woodland.

## Summary

Of the 728 million acres of grazing land in the 17 Western States, about 407 million acres are privately owned pasture and range which comprises about five acres out of every six in the U. S. mainland. This acreage
varies widely by states and regions.

About 70 percent of this pasture and range is in land capability classes VI and VII. However, more than 72 million acres are in Classes I, II, and III, land suitable for the production of crops.

Erosion is the dominant problem on more than 217 million acres of pasture and range which is more than half of the total. Unfavorable soil as a problem is on 129 million acres.

About 307 million acres of the Western States' grassland needs conservation treatment which is about 75 percent of the 417 million acres. Establishment of the plant cover is needed on nearly

Table 6. Pasture and range needing protection of plant cover.

|  | Needing Protection from |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Regions |  | Over <br> Grazing | Fire | Erosion | Encroachment <br> of Plants |
|  |  | $1,000 \mathrm{Ac}$. | $1,000 \mathrm{Ac}$. | $1,000 \mathrm{Ac}$. | $1,000 \mathrm{Ac}$. |
| N. Plns. | 31,826 | 30,742 | 9,117 | 2,099 | 2,062 |
| S. Pln. | 52,462 | 49,634 | 19,174 | 4,114 | 28,692 |
| Mtn. | 81,644 | 67,782 | 30,338 | 21,022 | 20,339 |
| Pac. | 11,873 | 9,416 | 10,037 | 2,100 | 2,290 |
| Total | 177,805 | 157,574 | 68,666 | 29,335 | 53,383 |



Figure 5. Range on left is in a deteriorated condition due to pressure of livestock grazing.

46 million acres, improvement of cover on about 84 million and protection of the grass cover on nearly 178 million acres.

About 90 percent of the pas-
ture and range or more than 157 million acres that need protection only is in an overgrazed condition. Nearly 69 million acres need protection from fire haz-
ards. About 53 million acres of grassland need protection from woody and noxious plants as well as considerable acreage from erosion.


[^0]:    ${ }^{2}$ Basic Statistics of the National Inventory of Soil and Water Conservation Needs, Stat. Bull. 317 USDA.

