State-and-Transition Models, Thresholds, and Rangeland Health: 
A Synthesis of Ecological Concepts and Perspectives

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Abstract

This article synthesizes the ecological concepts and perspectives underpinning the development and application of state-and-transition models, thresholds, and rangeland health. Introduction of the multiple stable state concept paved the way for the development of these alternative evaluation procedures by hypothesizing that multiple stable plant communities can potentially occupy individual ecological sites. Vegetation evaluation procedures must be able to assess continuous and reversible as well as discontinuous and nonreversible vegetation dynamics because both patterns occur and neither pattern alone provides a complete assessment of vegetation dynamics on all rangelands. Continuous and reversible vegetation dynamics prevail within stable vegetation states, whereas discontinuous and nonreversible dynamics occur when thresholds are surpassed and one stable state replaces another. State-and-transition models can accommodate both categories of vegetation dynamics because they represent vegetation change along several axes, including fire regimes, weather variability, and management prescriptions, in addition to the succession-grazing axis associated with the traditional range model. Ecological thresholds have become a focal point of state-and-transition models because threshold identification is necessary for recognition of the various stable plant communities than can potentially occupy an ecological site. Thresholds are difficult to define and quantify because they represent a complex series of interacting components, rather than discrete boundaries in time and space. Threshold components can be categorized broadly as structural and functional based on compositional and spatial vegetation attributes, and on modification of ecosystem processes, respectively. State-and-transition models and rangeland health procedures have developed in parallel, rather than as components of an integrated framework, because the two procedures primarily rely on structural and functional thresholds, respectively. It may be prudent for rangeland professionals to consider the introduction of these alternative evaluation procedures as the beginning of a long-term developmental process, rather than as an end point marked by the adoption of an alternative set of standardized evaluation procedures.

Resumen

Este artículo sintetiza los conceptos ecológicos y perspectivas en las que se fundamenta el desarrollo y aplicación de los modelos de estado-y-transición, umbrales y salud del pastizal. La introducción del concepto de múltiples estados establecidos estableció el camino para el desarrollo de estos procedimientos alternativos de evaluación, hipotetizando que múltiples comunidades estables de plantas puede potencialmente ocupar sitios ecológicos individuales. Los procedimientos de evaluación de la vegetación deben ser capaces de evaluar tanto las dinámicas de vegetación continuas y reversibles como las discontinuas y no reversibles, ya que ambos patrones ocurren y ninguno patrón solo provee una evaluación completa de las dinámicas de la vegetación en todos los pastizales. Las dinámicas de la vegetación continuas y reversibles prevalecen dentro de los estados estables de la vegetación mientras que las discontinuas y no reversibles ocurren cuando los umbrales son sobrepasados y un estado estable remplaza a otro. Los modelos de estados-y-transición pueden acomodar ambas categorías de dinámicas de la vegetación porque ellos representan el cambio de la vegetación a lo largo de varios ejes, incluyendo regímenes de fuego, variabilidad climaática y prescripciones de manejo; además del eje de sucesión-apacentamiento asociado con el modelo tradicional del pastizal. Los umbrales ecológicos han venido a ser un punto central de los modelos de estado-y-transición, porque la identificación de estos umbrales es necesaria para reconocer las diferentes comunidades vegetales estables que potencialmente pueden ocupar un sitio ecológico. Los umbrales son difíciles de definir y cuantificar porque ellos representan una serie compleja de componentes interactuando en lugar de fronteras discretas en tiempo y espacio. Los componentes de los umbrales pueden ser ampliamente categorizados como estructurales y funcionales en base a los atributos de composicionales y espaciales de la vegetación y en la modificación de los procesos de los ecosistemas respectivamente. Los modelos de estados-y-transición y los procedimientos de salud del pastizal se han desarrollado paralelamente en lugar de desarrollarse como componentes de una estructura integrada porque los dos procedimientos se basan principalmente en umbrales estructurales y funcionales respectivamente. Pude ser prudente para la profesión de manejo de pastizales considerar la introducción de estas procedimientos alternativos de evaluación como el inicio de un proceso de
Knowledge of vegetation dynamics has been the cornerstone of rangeland evaluation from the inception of the rangeland profession. Insight into the various patterns of vegetation dynamics provides an integrated response to prior ecological events and managerial prescriptions, and it presents a practical means to evaluate rangeland resources for various management options (Sampson 1917; Dyksterhuis 1949). Vegetation dynamics also have important implications for ecosystem function because the growth characteristics of individual plant species have pronounced effects on numerous ecosystem processes (Chapin et al. 1997).

During the last 15 years, the rangeland profession has adopted alternative procedures for rangeland evaluation, including state-and-transition models, thresholds, and rangeland health (Westoby et al. 1989; NRC 1994; USDA 1997). The need for alternative evaluation procedures originated from the inability of the traditional method of range condition and trend analysis (range model) to account for the entire spectrum of vegetation dynamics that occurred on rangelands (Dyksterhuis 1949; USDA 1975). The primary limitations of the traditional procedure centered on whether 1) vegetation dynamics are best characterized as continuous and reversible or as discontinuous and nonreversible change, 2) variables such as fire and weather play an equal or greater role than grazing in vegetation dynamics, and 3) vegetation dynamics possess more than one successional pathway and/or stable plant community on individual sites (Fuhlendorf et al. 2001; Briske et al. 2003). Alternative evaluation procedures were developed to address more effectively the limitations associated with the traditional procedure (Westoby et al. 1989; Pyke et al. 2002; Stringham et al. 2003).

The goal of this article is to provide a comprehensive synthesis of the ecological concepts and perspectives underpinning the development and application of alternative procedures for rangeland evaluation. Rapid development of alternative evaluation procedures, often with limited or partial reference to ecological concepts and processes, has contributed to considerable uncertainty and misconception within the rangeland profession. Consequently, several important ecological questions require additional attention. To what extent are state-and-transition models supported by ecological theory? What is the ecological basis for application of the threshold concept? What ecological information is required to link state-and-transition models with rangeland health? We argue that closer inspection of the ecological concepts and perspectives underpinning vegetation dynamics will enhance the development of ecologically sound and managerially effective procedures for rangeland evaluation.

A clear understanding of the ecological concepts and processes supporting the development and application of alternative evaluation procedures has important implications for the science of rangeland ecology and natural resource conservation and management on rangelands throughout the world. This synthesis contains three sections developed to 1) provide a brief history of relevant events, 2) describe the current status of vegetation evaluation procedures, and 3) present a perspective for future development of rangeland evaluation procedures.

INTRODUCTION

Several interacting events in ecological theory, the rangeland profession, and the US political arena set the stage for the development of alternative procedures for rangeland evaluation. These events are discussed in chronological order to demonstrate how they contributed to the current development of rangeland evaluation procedures.

**Traditional Procedure**

Sampson (1917) initially associated the evaluation of rangeland vegetation with ecological concepts following the development of successional theory by Clements (1916). Sampson (1919) stated, “the one reliable, indeed the only direct, scientific way of detecting pasture depletion in its early stages is by observing the succession of the conspicuous vegetation, that is, the replacement of one set or type of plants by another.” However, a quantitative procedure for the evaluation of rangeland vegetation dynamics was not developed for another 30 years when Dyksterhuis (1949) published his classic article outlining rangeland condition and trend analysis. This procedure was applied to rangelands throughout the world during the last half of the 20th century. However, the procedure encountered considerable criticism even during the early stages of development and implementation (Joyce 1993).

The range model represented vegetation change along a single axis defined by the successional theory of Clements (1916). It was assumed that grazing intensity could counteract secondary succession to alter the species composition of plant communities (Fig. 1). Range condition for a given ecological (range) site was defined by the current species composition of a community along this succession–grazing axis relative to the composition of a fire climax community that was presumed to dominate the North American landscape at the time of European settlement (Dyksterhuis 1949; Smith 1988; Westoby et al. 1989). Range trend described the relative change in range condition on specific sites through time. Range condition ratings were used to draw inferences for both production goals and ecological assessments (Joyce 1993).

The inability of the range model to account for the encroachment of woody vegetation and persistent exotic invaders provided a major limitation and a strong incentive for the development of an alternative evaluation procedure (Laycock 1989; Smith 1989). The initial decision to use the grassland/savanna fire climax community (e.g., pre-European, Native American), as opposed to the climatic climax community (e.g., shrubland or woodland), as the single end point of succession was a primary source of this limitation on many
rangelands. This decision was based on a land use bias that focused on the importance of livestock grazing and the widespread occurrence of fire climax communities at the time of European settlement (Smith 1988). Nevertheless, this decision greatly reduced the utility of the range model when fire regimes were altered or suppressed, and the climatic climax was expressed to a greater extent than the grassland/savanna fire climax communities. The conversion of grassland to woodland communities was described as a “type conversion,” but this designation was never incorporated into the range model and these communities were classified as poor range condition (USDA 1975).

**An Alternative Procedure**

Criticism of the range model focused on the inability of a linear, single-axis model founded on Clementsian succession to describe effectively the entire spectrum of vegetation dynamics that occur on rangelands (Laycock 1989, 1991; Smith 1989). Westoby et al. (1989) identified several ecological processes, including episodic periods of drought or favorable precipitation, altered fire regimes, and severe soil erosion, that could produce nonlinear vegetation dynamics. Recognition of these processes provided a strong incentive for an alternative or substantially modified evaluation procedure that would accommodate a broader spectrum of vegetation dynamics than the range model.

The introduction of state-and-transition models by Westoby and others (1989) provided an alternative procedure that was not limited to a single axis of vegetation change or a single climax plant community. This alternative procedure attracted a great deal of attention because it resolved many of the criticisms of the range model by expressing more effectively the multivariate nature of vegetation dynamics. The National Research Council (NRC 1994) and SRM Task Group (1995) also endorsed the development of alternative evaluation procedures in response to concerns of the US Congress that emphasized the inability of traditional vegetation evaluation procedures to provide a comprehensive assessment of the ecological condition of the Nation’s rangelands (Laycock 2003; Smith 2003). This indicates that the development of alternative evaluation procedures was partially motivated by a political agenda (NRC 1994), but the need to modify evaluation procedures had a strong ecological basis as well.

**Underpinning Ecological Theory**

The development and adoption of alternative procedures for rangeland evaluation represents a progressive maturation of rangeland ecology based on a broader interpretation of ecological theory. The multiple stable state concept (Holling 1973; May 1977) and the nonequilibrium paradigm (Wiens 1984; Ellis and Swift 1988) paved the way for the development of state-and-transition models, the threshold concept, and rangeland health procedures. Adoption of the multiple stable state concept forced the development of an alternative procedure for vegetation evaluation because the range model could not represent more than one stable plant community on an individual site (e.g., climax theory emphasizing the grassland/savanna state). Thresholds were introduced to define boundaries in space and time among the multiple stable communities that could potentially occupy a site. An alternative procedure was required to evaluate rangeland health because the presumed correlation between various condition classes and ecosystem function was reduced by the recognition of multiple stable states and successional pathways on individual sites (e.g., Ellison 1949; Dyksterhuis 1949; Pendleton 1989). This is illustrated by the shift in emphasis from community composition to soil- and hydrology-based indicators in the current rangeland health procedures (Pyke et al. 2002).

It is now clear that vegetation evaluation procedures must be able to measure and interpret both continuous reversible and discontinuous nonreversible vegetation dynamics because both patterns occur and neither pattern alone represents the entire spectrum of vegetation dynamics on all rangelands (Wu and Loucks 1995; Watson et al. 1996; Illius and O’Connor 1999). Continuous and reversible vegetation dynamics prevail within stable vegetation states, whereas discontinuous and nonreversible dynamics occur when thresholds are surpassed and one stable state replaces another. Both patterns of vegetation dynamics have important implications for rangeland ecology and management, and their occurrence supports the conclusion that a shift from the equilibrium to the nonequilibrium paradigm would not benefit rangeland ecology (Briske et al. 2003). A paradigm shift would only redirect our emphasis of vegetation dynamics from one end of the equilibrium–nonequilibrium continuum to the other. This could contribute to the perception that vegetation dynamics are exclusively discontinuous and irreversible, just as the range model overemphasized continuous and reversible vegetation dynamics. Rangeland ecology will best be served by the integration of both the range and state-and-transition models and their respective ecological paradigms.

**CURRENT STATUS OF PROCEDURES**

The ecological concepts and processes underlying the development and application of alternative evaluation procedures are explored in this section. The ecological basis for these alternative procedures is often overlooked and occasionally misinterpreted, and important ecological questions have yet to be
fully explored. These ecological concepts require additional emphasis to support the continued development of effective evaluation procedures for rangeland application.

**State-and-Transition Models**

**Description and Development.** State-and-transition models were presented as a framework to accommodate a broader spectrum of vegetation dynamics on the basis of managerial, rather than ecological, criteria (Westoby et al. 1989). These models were initially designed for application on rangelands characterized by discontinuous and nonreversible vegetation dynamics, but they were not intended to replace the range model or suggest that continuous and reversible vegetation change did not occur. The original interpretation indicated that this framework was to be constructed on the basis of 1) potential alternative vegetation states on a site, 2) potential transitions between vegetation states, and 3) recognition of opportunities to achieve favorable transitions and hazards to avoid unfavorable transitions between vegetation states (Westoby et al. 1989). Even though the expressed goal of state-and-transition models was to provide a framework for vegetation management, considerable ecological knowledge and experience is required to define the ecosystem properties associated with these categories of information (Bestelmeyer et al. 2004).

The original state-and-transition framework did not specify the use of an ecological reference point (Westoby et al. 1989). However, the historic plant community, as defined in the traditional range model, has been adopted as an ecological reference within state-and-transition models developed by the Natural Resource Conservation Service (NRCS) in the United States (USDA 1997). The desired plant community (SRM Task Group 1995) represents an alternative reference point for use in these models that is based on management as well as ecological criteria.

State-and-transition models can account for a broader spectrum of vegetation dynamics than the range model because they can represent vegetation change along several axes, including fire regimes, soil erosion, weather variability, and management prescriptions, in addition to the secondary succession–grazing axis associated with the range model (Fig. 2). The succession–grazing axis can track vegetation dynamics within a grassland state, but it cannot accommodate the existence of vegetation transitions to alternative stable states. For example, fire suppression has contributed to vegetation transitions (e.g., fire threshold) from a grassland to a woodland state on many rangelands located in both mesic and semiarid environments (Archer 1994; Fuhlendorf et al. 2001; Briggs et al. 2002). In contrast, weather variation is assumed to contribute to vegetation dynamics within states, rather than between states, for all but the most severe events (but see Ellis and Swift 1988; Bestelmeyer et al. 2004).

The interpretation presented in Figure 2 illustrates that state-and-transition models can incorporate reversible and directional vegetation change as described by the range model (Westoby et al. 1989; Bestelmyer et al. 2003; Briske et al. 2003). This interpretation is also evidenced by the development of state-and-transition models that closely parallel the traditional range model in grassland regions or where the only substantial modification is the addition of a stable woody plant community (e.g., climatic climax). Recognition that state-and-transition models can incorporate the range model serves to unify further the development of vegetation evaluation procedures for rangeland application.

The variables of fire, weather, and grazing may interact to produce unique patterns of vegetation dynamics. The livestock...
Threshold Concept. Thresholds have become a focal point in the development and application of state-and-transition models (e.g., Stringham et al. 2003) even though they were not specifically referenced in the original framework (Westoby et al. 1989). It is generally accepted that successional processes, ecological disturbances, and management prescriptions, either alone or in combination, may cause one stable community to cross a threshold to an alternative stable community on the same site. We argue that the initial application of thresholds based on irreversible transitions in a management time frame (Friedel 1991; Laycock 1991) requires further development for effective interpretation and management of rangeland ecosystems. Thresholds often define management, rather than ecological thresholds, because the time frame for vegetation change is based primarily on management alternatives bounded by human longevity, rather than by changes in ecological processes. More recently, Stringham et al. (2003) have incorporated ecological processes in the threshold concept by indicating that, “one or more of the primary ecological processes has been irreversibly changed and must be actively restored before return to the previous state is possible” (p. 109). This represents a valuable and necessary advance in the threshold concept that is founded on ecological resilience (Peterson et al. 1998). However, considerable work is required to formulate a functional interpretation of the ecological processes associated with thresholds for rangeland application.

Ecological thresholds describe a complex set of potentially interacting components, rather than discrete boundaries in time and space (Figs. 3 and 4). A specific disturbance or event may trigger the occurrence of a threshold that effects both structural and functional modifications during transitions over various time scales. The potential for threshold reversibility is dependent on the extent and duration of structural and functional ecosystem modifications.
interpret because they represent a continuum from those that are readily reversed to those that are difficult (or even impossible) to reverse by management intervention.

Excessive emphasis on thresholds may be misinterpreted to suggest that management is of little consequence and might thereby reduce incentives for adaptive vegetation management (Stafford Smith 1996; Fernandez-Gimenez and Allen-Diaz 1999). The most effective application of state-and-transition models is to assess the relative benefits and potential risks of various management prescriptions and ecological conditions on subsequent vegetation dynamics (Bestelmeyer et al. 2003, 2004). This application is based on recognition that vegetation dynamics within stable communities influences the development of impending thresholds (Westoby et al. 1989; Watson et al. 1996; Stringham et al. 2003) (Fig. 5). Effective vegetation management can prevent plant communities from crossing a threshold by maintaining or enhancing the resilience or recovery potential of the community (Scheffer et al. 2001). Alternatively, effective management can accelerate the rate at which undesirable plant communities may cross thresholds to preferred communities by restoring damaged components and processes (Whisenant 1999; Suding et al. 2004).

Ecological thresholds can be categorized into two general groups; their distinction has important ecological and managerial implications (Fig. 4). The first group involves structural or compositional thresholds that are based on changes in community composition, plant growth form, and the occurrence of invasive species (e.g., Friedel 1991; Laycock 1991; Scheffer et al. 2001; Stringham et al. 2003). The spatial distribution of vegetation also represents an important structural component because it influences the potential for erosion and resource retention on ecological sites (Schlesinger et al. 1990; Ludwig et al. 2000). The second group involves functional thresholds that are defined by positive or negative changes in various ecological processes (e.g., soil and hydrologic properties, nutrient cycling and productivity) (Archer et al. 2001, van de Koppel et al. 2002). Structural and functional thresholds are interrelated to varying degrees, but functional thresholds are anticipated to lag behind structural thresholds based on the time required to modify ecosystem processes.

Assessments of functional thresholds are primarily derived from indicators of structural attributes because ecosystem function is difficult to evaluate and quantify (Havstad and Herrick 2003).

State-and-transition models primarily rely on structural thresholds, which are appropriate for vegetation management, but they provide only indirect evidence of ecosystem function. In contrast, rangeland health primarily emphasizes functional thresholds based on the use of ecological indicators that reflect changes in ecosystem processes (Pyke et al. 2002). The reliance of these two rangeland evaluation procedures on distinct categories of thresholds has determined that they develop in parallel, rather than as components of an integrated framework.

The specific vegetation attributes used to evaluate vegetation dynamics merit greater consideration because they can substantially alter the interpretation of those dynamics. For example, total basal area of perennial grasses is affected primarily by interannual precipitation, perennial grass density is significantly affected by both grazing and weather variability, and mean basal area per plant is much more responsive to grazing than to interannual precipitation over the long term (Fuhlendorf et al. 2001). These contrasting responses to grazing and weather indicate that measurement of one attribute (e.g., total basal area) may suggest stable community composition, whereas another may indicate a significant compositional change through time. Fernandez-Gimenez and Allen-Diaz (1999) concluded that the evaluation of a broad spectrum of vegetation attributes would provide a more thorough interpretation of vegetation dynamics than evaluation of an individual or small subset of attributes.

**Rangeland Health**

The concept of rangeland health was introduced in the mid-20th century and it was generally accepted that rangeland health varied directly with community condition class or successional stage as defined by the range model (Dyksterhuis 1949; Ellison 1949) (Fig. 1). Recognition of the occurrence of multiple stable states and successional pathways minimized the significance of this perceived correlation. Rangeland health is currently defined as, “the degree to which the integrity of the soil, vegetation, water and air as well as the ecological processes of the ecosystem are balanced and sustained” (USDA 1997; Pyke et al. 2002 p. 585). Ecological integrity describes, “the maintenance of the functional attributes characteristic of a locale, including normal variability” (Pyke et al. 2002 p. 585). In North America, current rangeland health evaluations are based on 17 indicators organized into three categories of ecosystem function: 1) soil and site stability, 2) hydrologic function, and 3) integrity of the biotic community. A similar set of indicators has been incorporated in a conceptual framework describing the relative ability of vegetation patches within a landscape to capture and conserve resources and maintain ecosystem function (Ludwig and Tongway 2000; Ludwig et al. 2000). Many of these indicators had been developed for application with the traditional range model. The NRC (1994) and SRM Task Group (1995) both endorsed the development of alternative procedures to evaluate rangeland health, and several federal land management agencies have developed and evaluated rangeland health procedures during the last decade (Pyke et al. 2002).
The current rangeland health procedure has not been recommended for trend evaluation through time, but only as a point in time assessment (Pyke et al. 2002). This interpretation is based on 1) low repeatability on specific sites among years, and 2) the absence of quantitative techniques that potentially could provide greater precision in assessing ecosystem properties. However, even the development of quantitative techniques to measure important ecosystem properties (e.g., soil organic carbon) will still require considerable effort to define reference points for acceptable ecosystem function and to account for variation among rangeland regions. The qualitative nature of the current procedure has contributed to the cautionary note that it should only be used by individuals with experience and knowledge of a specific rangeland ecosystem (NRC 1994; Pyke et al. 2002).

Identification and quantification of functional thresholds, within the multiple stable state framework, is a fundamental problem confronting rangeland health evaluation. The site conservation threshold represents an attempt to define a single functional threshold based on the type, amount, and pattern of vegetation required to prevent accelerated soil erosion on individual sites (SRM Task Group 1995). However, even a single functional threshold has proven difficult to define and quantify for ecological sites, because the relationship between structural and functional thresholds is difficult to evaluate with current procedures (Havstad and Herrick 2003).

**PERSPECTIVES FOR CONTINUED ADVANCEMENT**

An important theme of this synthesis is to encourage the development and application of alternative rangeland evaluation procedures with an “eyes wide open” perspective. Rapid and complete adoption of the state-and-transition framework with limited scientific inquiry is reminiscent of the adoption of the range model. Both the underlying ecological concepts and managerial application of the state-and-transition framework need to be continually re-evaluated and refined to ensure development of sound and effective procedures for rangeland application. It may be prudent for rangeland professionals to consider the introduction of these alternative evaluation procedures as the beginning of a long-term developmental process, rather than as an end point marked by the adoption of an alternative set of standardized evaluation procedures.

**State-and-Transition Models**

State-and-transition models can accommodate a broad spectrum of vegetation dynamics, but they will need to be linked directly with ecological theory if rangeland ecology is to continue to underpin rangeland management (Provenza 1991; Joyce 1993; Bestelmeyer et al. 2003). The quantitative description of individual states represents a minimum requirement for scientific evaluation so that statistical distinctions can be made among various states. Greater knowledge of the characteristics and rates of occurrence of both structural and functional thresholds, in response to both natural and management events, will be essential for continued development of effective state-and-transition models. A theoretical foundation would not have to encumber the managerial flexibility of these models and it would enable the rangeland profession to substantiate more effectively the validity of the information obtained through the use of these models. Managerial expediency should not take precedence over ecological validity in the development of alternative evaluation procedures, but rather the two endeavors should advance in tandem (e.g., Provenza 1991).

**Thresholds**

Two categories of information are required for more effective development and application of thresholds. The first is the practical information required to define and anticipate the occurrence of thresholds on a variety of rangelands. Greater insight into the rate at which thresholds will be approached and surpassed in response to natural and human-induced events, both alone and in combination, is necessary to enhance their application (e.g., Fuhlendorf and Smeins 1997; Archer and Stokes 2000; Bestelmeyer et al. 2003). It may be valuable to assign a chronological reference to various categories of thresholds when possible (e.g., Valone et al. 2002; Heisler et al. 2003; Bestelmeyer et al. 2004).

The second category of information is greater insight into the effect of structural thresholds on ecological function. Inferences regarding functional thresholds that are derived from the occurrence of structural thresholds should be made with caution (e.g., Stringham et al. 2003). The assumption that structural thresholds frequently correspond with functional thresholds parallels the assumption of ecosystem retrogression with decreasing condition classes within the range model. When a structural threshold has been surpassed, it suggests that a site has become dominated by a community with a distinct species composition, but this does not necessarily imply that ecosystem function has been negatively altered (Archer et al. 2001). For example, net annual primary production and soil carbon and nitrogen pools have been demonstrated to increase substantially in mesic environments (Archer et al. 2001; Norris et al. 2001; Hibbard et al. 2003), and net aboveground production remained similar in semiarid environments (Huenneke et al. 2002), following grassland conversion to woodland and shrubland, respectively. The unique characteristics of structural and functional thresholds are most evident when multiple stable states involve functionally similar species that minimize the effect of altered vegetation structure on ecosystem processes (Chase 2003).

**Rangeland Health**

Adoption of the multiple stable state and threshold concepts has eliminated the perception that rangeland health can be directly inferred from community composition and requires that health be redefined and assessed with a broader set of ecosystem attributes. The development of quantitative techniques to measure important ecosystem properties (e.g., soil organic carbon) will represent a critical advance for the assessment of rangeland health, but they may not be readily available or cost-effective for other than research applications at small scales (Pyke et al. 2002).

Consequently, functional inferences derived from structural attributes will continue to represent the major approach to rangeland health assessments. Current procedures must be refined and novel procedures identified that will strengthen the linkage between structural and functional thresholds. Plant functional types (Walker 1993; Diaz et al. 2002) and spatial vegetation distribution (Schlesinger et al. 1990; Ludwig et al. 2000) represent examples of potential linkages.
Many rangeland ecosystems have long surpassed one or more thresholds in response to land use practices, modified disturbance regimes, and altered site characteristics. These ecosystems may best be managed to restore ecosystem function, with reduced emphasis on the final species composition of the site (Stringham et al. 2003). This restoration approach will require an understanding of how various thresholds constrain ecosystem function, and a prediction of how these thresholds may respond to restoration practices (Whisenant 1999; Suding et al. 2004).

Spatial Scale
A critical challenge confronting development of alternative procedures for effective rangeland evaluation is the incorporation of spatial scale (Briske et al. 2003; West 2003). Rangeland evaluation often focuses on individual sites, which minimizes the confounding effects of landscape heterogeneity (i.e., variation among sites), but it also limits interpretation of vegetation dynamics within landscapes (Fuhlendorf and Smeins 1996, 1998, 1999; Stafford Smith 1996). Unique and disproportionate changes in the species composition of individual sites may produce various patterns of vegetation change within landscapes (Fig. 6) (Ryerson and Parmenter 2001; Landsberg et al. 2002). The extensive use of individual ecological sites as management units may have shaped our perception of vegetation dynamics by overemphasizing the rate and magnitude of vegetation change compared with that which occurs on larger land areas (Briske et al. 2003). This interpretation supports the conclusions of Pyke and others (2002) that site-specific data should not be combined into state- or national-level assessments without incorporating some quantitative data, stratifying the landscape into hierarchical units (e.g., ecological sites and major land resource areas), and applying a statistically valid sampling methodology.

The importance of spatial scale for the interpretation of vegetation dynamics is supported by both ecological theory (DeAngelis and Waterhouse 1987) and long-term vegetation records (Fuhlendorf et al. 2001), but scale has yet to be incorporated within a conceptual framework. The investigation of scale-related issues needs to be established as a priority goal by both research institutions and land management agencies. The ability to interpret vegetation dynamics within a framework of spatial scale is probably the only valid approach for complying with the recommendations of the NRC (1994) and SRM Task Group (1995) to provide a comprehensive ecological assessment of the Nation’s rangelands. Rangeland assessment at landscape and regional scales will require the development of alternative procedures that measure a unique set of variables capable of integrating information among multiple sites (e.g., Ludwig et al. 2000; van de Koppel et al. 2002; Havstad and Herrick 2003).

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